THE TRIBUNAL OF INQUIRY INTO CERTAIN MATTERS RELATING TO

THE COMPLAINTS PROCESSES IN THE DEFENCE FORCES AND THE

CULTURE SURROUNDING THE MAKING OF COMPLAINTS AS

ESTABLISHED ON 20TH DAY OF JUNE 2024 BY S. I. 304/2024

APPLICATIONS FOR REPRESENTATION BEFORE THE SOLE MEMBER,

MS. JUSTICE ANN POWER,

AT THE INFINITY BUILDING, THIRD FLOOR,

GEORGE'S COURT, GEORGE'S LANE, SMITHFIELD, DUBLIN 7

ON MONDAY, 22ND JULY 2024

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## **APPEARANCES**

FOR THE DEFENCE FORCES TRIBUNAL: MR. EOIN McGONIGAL SC

MR. MI CHAEL CUSH SC MS. LEESHA O' DRI SCOLL SC

MS.

MS. KILDA MOONEY BL MR. TIM O'HANLON BL MS. ÁINE SMYTH BL

MR. ROBERT MCNAMARA SOLICITOR INSTRUCTED BY:

FOR THE DEPARTMENT OF DEFENCE: MR. DIARMUID McGUINNESS SC

MS. SINÉAD McGRATH SC MS. RUTH MYLOTTE BL MR. KARL SHIRRAN BL

MS. SARAH MAGUIRE INSTRUCTED BY:

CSS0

FOR THE DEFENCE FORCES:

MR. PATRICK McCANN SC MR. DARREN LEHANE SC MS. ELIZABETH DONOVAN BL MS. CAROLINE A. CARNEY BL

MR. RONAN COTTER SOLICITOR CSSO INSTRUCTED BY:

FOR PDFORRA: MR. KEVIN DARCY BL

FOR WOMEN OF HONOUR: MR. RAYMOND BRADLEY SC

(SOLICITOR)

FOR THE DEFENCE FORCES JUSTICE ALLIANCE: MR. NIALL DONOHOE

FOR 34TH PLATOON ARMY APPRENTICE SCHOOL JUSTICE GROUP: MR. MR. IAN HUTCHINSON MR. BRIAN MURPHY

FOR THE ALR CORPS CHEMICAL ABUSE SURVIVORS: MR. GAVIN TOBIN

FOR THE DF WHISTLEBLOWERS

PROTECTED DISCLOSURE JUSTICE GROUP: MR. ALAN NOLAN

FOR JADOTVILLE JUSTICE COMMUNITY: CMDT. LEO QUINLAN FOR THE DEFENCE FORCES LARIAM JUSTICE GROUP: MR. NI ALL DONOHOE

FOR THE VICTIMS OF THE COMPLAINTS PROCESSES'

GROUP: MR. G. CULLEN, SOLICITOR

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1	THE HEARING COMMENCED ON MONDAY,	
2	22ND DAY OF JULY, 2024 AS FOLLOWS:	
3		
4	REGISTRAR: This is the second public sitting of the	
5	Defence Forces Tribunal and it is for the purpose of	10:03
6	taking applications under section 2(b) of the Tribunals	
7	of Inquiry (Evidence) Act 1921. Thank you very much,	
8	Ms. Justice Power.	
9	SOLE MEMBER: Thank you. Good morning everybody.	
10	Mr. Cush.	10:03
11		
12	SUBMISSION BY DEFENCE FORCES TRIBUNAL:	
13		
14	MR. CUSH: Good morning, Chairperson. My name is	
15	Michael Cush and I'm one of the counsel representing	10:03
16	the Tribunal. Chair, we're here today to hear	
17	applications for legal representation on behalf of the	
18	Defence Forces, the Minister for Defence and various	
19	representative organisations and groups.	
20		10:03
21	The Tribunal's jurisdiction to make orders granting	
22	legal representation is to be found in section 2(2) of	
23	the Tribunals of Inquiry (Evidence) Act of 1921. The	
24	proper exercise of the discretion has been considered	
25	by all tribunals of inquiry, most explicitly perhaps by	10:03
26	Mr. Justice Costello in the Whiddy Inquiry and by	
27	Mr. Justice Hamilton in the Beef Tribunal, one of whose	
28	decisions was the subject of judicial review and,	
29	therefore the proper evercise of the discretion has	

1	been the subject of some judicial consideration as	
2	well, in that case by Ms. Justice Denham in the case of	
3	Boyhan -v- Beef Tri bunal.	
4		
5	The exercise of your discretion, Chair, is undoubtedly $_{ ext{10}}$	):04
6	founded on principles of natural and constitutional	
7	justice. So, Chair, I think the first application is	
8	that on behalf of the Defence Forces.	
9	SOLE MEMBER: Very good.	
10	10	0:04
11	SUBMISSION BY THE DEFENCE FORCES:	
12		
13	MR. MCCANN: Good morning, Chair. My name is Patrick	
14	McCann and I appear on behalf of the Defence Forces	
15	with Darren Lehane SC; Elizabeth Donovan BL; Caroline	0:04
16	Carney BL. We're instructed by the Chief State	
17	Solicitor and Mr. Ronan Cotter is here on behalf of the	
18	Chief State Solicitor, Chair.	
19		
20	So, Chair, as we set out in a letter dated 15th July	0:05
21	2024 to the Tribunal, pursuant to paragraph 3 of the	
22	Procedures of the Tribunal, the Defence Forces wish to	
23	formally apply for representation on a full basis for	
24	the entirety of its Terms of Reference. We set out in	
25	that letter, Judge, or, Chair, how the Defence Forces' 10	0:05
26	interests, including its reputation and those of its	
27	members and former members, are engaged by each and all	
28	of the Tribunal's Terms of Reference and will need to	

be represented throughout the entire period of the

1	Tribunal's existence. That's my application, Chair.	
2	SOLE MEMBER: Very good, Mr. McCann, thank you. The	
3	Tribunal will consider the applications that are made.	
4	It would certainly like to hear them today and will	
5	consider the application and will give a ruling very,	10:0
6	very shortly.	
7	MR. MCCANN: Thank you very much, Chair.	
8	REGISTRAR: Could I just remind parties for the purpose	
9	of the spillover room that the microphones should be	
10	switched on and brought as close as possible to your	10:0
11	mouth, thanks indeed. The next application is on	
12	behalf of the Minister for Defence, I believe.	
13		
14	SUBMISSION BY THE MINISTER FOR DEFENCE:	
15		10:0
16	MR. MCGUINNESS: Good morning, Judge.	
17	SOLE MEMBER: Good morning, Mr. McGuinness.	
18	MR. MCGUINNESS: My name is Diarmuid McGuinness SC and	
19	I am here today with Ms. Sinéad McGrath SC, Ms. Ruth	
20	Mylotte BL and Mr. Karl Shirran BL who is also a member	10:0
21	of the legal team. We are instructed on behalf of the	
22	Minister by Ms. Sarah Maguire of the Office of the	
23	Chief State Solicitor.	
24		
25	In accordance with paragraph 3 of the Tribunal's	10:0
26	Memorandum of Procedures, the Minister has applied in	
27	writing to the Tribunal. I don't intend to read the	
28	substance of it, but the Tribunal, in my submission,	
29	ought to grant the Minister an order in respect of full	

1	representation at the Tribunal for the duration of the	
2	Tribunal, including such private sittings as may be	
3	scheduled, if appropriate, and also for the purpose of	
4	delivering submissions in relation to all or any issue	
5	as may be appropriate. So it's an application,	0:07
6	obviously, to appear and be present and exercise the	
7	normal rights considered appropriate for every party	
8	who's been given full representation.	
9	SOLE MEMBER: Very good.	
10	MR. MCGUINNESS: I should just state, Judge, also that	0:07
11	the practice obviously in relation to grants of	
12	representation relating to departments of State or	
13	government of State involves also representation for	
14	former holders of the office and current and former	
15	officials, if necessary, and if sought by them. So	0:07
16	I think, Judge, I'll leave it at that and rest upon the	
17	remainder of my written submission.	
18	SOLE MEMBER: Thank you very much. We have received	
19	your written submissions and we have considered them,	
20	but, as I said, I'll give a formal ruling very shortly. 1	0:07
21	Thank you, Mr. McGuinness.	
22	REGISTRAR: The next party listed to make such an	
23	application this morning is PDFORRA.	
24		
25	SUBMISSION BY PDFORRA:	0:07
26		
27	MR. DARCY: Good morning, Chair, Kevin D'Arcy,	
28	Barrister, representing PDFORRA, the representative	
29	body on behalf of non-commissioned officers and	

1	privates, essentially representing 90-95% of the	
2	enlisted personnel. Again you have the detailed	
3	submission document which was submitted on behalf of	
4	PDFORRA indicating their involvement as the	
5	representative body on behalf of effectively the	10:08
6	entirety of the enlisted personnel going back from	
7	approximately 1990. In that regard they are - and	
8	I don't intend to detail the entire document - but they	
9	are the appropriate body to represent and be a voice	
10	for the personnel and would also have the corporate	10:08
11	knowledge, for want of a better term, in terms of	
12	representing those people throughout the matters which	
13	are germane and central to the Terms of Reference in	
14	terms of bullying, harassment, dispute resolution, the	
15	terms and conditions of employment during that period.	10:08
16		
17	On that basis we're looking and seeking, instructed by	
18	O'Regan Little Solicitors, for full representation for	
19	the entirety of the duration of the Tribunal. It would	
20	seem to be covered by the entirety of the Terms of	10:09
21	Reference and we're seeking full representation on that	
22	basis for Senior and Junior Counsel.	
23	SOLE MEMBER: Thank you very much, Mr. D'Arcy.	
24	REGISTRAR: The next party then is the Women of Honour?	
25		10:09
26	SUBMISSION BY WOMEN OF HONOUR:	
27		
28	MR. BRADLEY: Good morning, Chairperson. My name is	
29	Raymond Bradley SC and solicitor, I appear on behalf of	

Women of Honour. Women of Honour are seeking full representation for the entire duration of the Tribunal. The application is framed in the context of the letter received from the Tribunal, which is much appreciated.

By way of background, Women of Honour have four individuals who are the individuals who very much are

By way of background, Women of Honour have four individuals who are the individuals who very much are to the forefront in terms of the disclosure of the issues the subject matter of this Inquiry. They are seeking representation in a representative capacity rather than an individual capacity, together with a corporate entity, Women of Honour CLG, which was established for the purposes of the duration of this Inquiry.

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The Tribunal have indicated that there is a requirement to disclose membership. It should be noted that, in the context of Women of Honour, they are an alliance of

19 people with particular interests associated with the

Terms of Reference of this Inquiry. In that regard
Women of Honour are not a non-government organisation.

They receive no State subvention. They don't have

23 membership, but they have personnel, both serving and

retired, who look to Women of Honour for the purposes of achieving the advancement of their issues that

resulted in the Terms of Reference for this Inquiry.

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26

There are other members of Women of Honour who are serving who are at the front of the grouping concerned

1	but for confidentiality reasons and obvious reasons	
2	associated with their circumstances, have not been to	
3	the forefront of the issues concerned. So they are	
4	unique in that respect, they are a different grouping.	
5		10:1
6	In terms of their application for representation, it	
7	should be noted that in Dáil Éireann, in the context of	
8	the establishment of this Inquiry, certain comments	
9	were made in terms of the role of Women of Honour and,	
10	in that regard, the Minister for Defence indicated:	10:1
11		
12	"I want to take a moment to pay tribute to Women of	
13	Honour. At a time when it was not easy to do so, they	
14	stood up and told the country what happened to them.	
15	The clarity and power of their account had a catalytic	10:1
16	effect setting in motion a journey of accountability	
17	that has brought us to this point. The personal	
18	courage, dignity and resilience shown in their journey	
19	to this point by those who came forward and shared	
20	their often horrific personal experiences has made a	10:1
21	deep and lasting impression upon me."	
22		
23	Also the Tánaiste and Minister for Defence indicated	
24	that:	
25		10:1
26	"Since then I have continued to engage with the	
27	stakeholder groups and individuals involved, including	
28	up to eight meetings with Women of Honour, and working	

closely with the Attorney General. On foot of the

feedback we have received, the terms of reference have been amended and expanded."

Accordingly I would submit, Chairperson, that Women of Honour have been instrumental, both in terms of 10:12 bringing forward the issues that require to be considered for the purpose of establishment of both the IRG and indeed this Tribunal itself. Furthermore, I submit that Women of Honour have been acknowledged on the floor of Dáil Éireann as being a major contributory 10:12 to the process that has resulted in your Terms of Reference that now are the blueprint and set out the absolute requirements of the Tribunal pertaining to its investigation.

10:12

In addition, Women of Honour were part of the initial RTE investigative disclosure and that resulted in serious allegations of sexual violence and harassment in the Defence Forces. At that time that particular programme was instrumental in bringing forward the cultural issues that existed in the context of the Defence Forces concerned. Women of Honour sought that a statutory inquiry into the allegations brought to light would be established. In response the Government set up a non-statutory Independent Review Group which reported and indeed recommended that such a statutory investigation should occur.

Undoubtedly it is submitted that without the work of

our clients, Women of Honour, the allegations that have been brought to light would never have so materialised. Although the Terms of Reference for this Tribunal do not explicitly recognise Women of Honour, it is a scenario where their involvement has been recognised, indeed complimented on the floor of Dáil Éireann, in the context of the manner in which it set up this Tribunal.

In addition it was recognised that, but for the work of 10:13 Women of Honour, the issues that occurred to Defence Forces personnel would never have had the chance to be uncovered or told or investigated. Indeed it was acknowledged in Dáil Éireann that working as part of that alliance, that it was at the instigation of Women 10:14 of Honour that the issue of exposure of dangerous chemicals was so highlighted for subsequent inclusion in the final draft of the Terms of Reference.

Accordingly, Women of Honour have been recognised by

Dáil Éireann, and indeed by the various media and
political comments, relating to the events the subject
matter of the Terms of Reference as being instigators
in the requirement for this investigation to occur on a
statutory and formal basis. I would submit that to
have a tribunal of inquiry into the issues the subject
matter of the Terms of Reference without the
involvement of Women of Honour would be equivalent to
having Hamlet without the Prince.

It is submitted that Women of Honour are entitled to be 1 2 granted full representation at a tribunal of inquiry on the basis that their presence will assist in terms of 3 4 disclosure of information arising from the alliances 5 that have occurred amongst the various other groupings 10:14 associated with the events the subject matter of your 6 7 Terms of Reference. 8 The right to representation has been referred to by 9 In that regard he referred to section 2(b) 10 Mr. Cush. 10:15 11 of the Tribunals of Inquiry (Evidence) Act 1921 where 12 any tribunal to which the aforementioned legislation 13 applies: 14 15 "Shall have the power to authorise representation 10:15 16 before them of any person appearing to them to be interested to be by counsel or solicitor or otherwise, 17 18 or to refuse to allow such representation." 19 20 As you were advised, that is a statutory discretionary 10:15 In the context, it is accepted practice that, 21 22 in respect of modern tribunals of inquiry, that a 23 tribunal must be persuaded that the party applying has 24 a manifest interest in the inquiry, either as a party 25 or someone who will be at hazard or prejudicially 10:15 26 affected by the evidence or by any finding or comment 27 of the report of the inquiry. 28

29

It is accepted that those persons whose right to

reputation may be threatened by such proceedings of a tribunal of inquiry are entitled to seek legal representation before such a tribunal of inquiry. Considering the nature of the allegations wholly to be advanced within the confines of the Terms of Reference, 10:16 it is submitted that this is one of the very rare occasions where the reputations of complainants are also at issue as those reputations will inevitably be placed under scrutiny.

10:16

10:16

Also, traditionally, the position in respect of victim-type group representation at tribunals of inquiry is somewhat different. This Tribunal of Inquiry has been constituted to investigate particular circumstances set out in its Terms of Reference which relate to various forms of abuse. Undoubtedly there is an identifiable group of victims where those victims can seek legal representation.

In previous similar type tribunals of inquiry in this jurisdiction, such as the Whiddy Inquiry, the Stardust Inquiry, the Finlay Inquiry, the Lindsay Inquiry, the Morris Tribunal into Garda Misconduct, victims have been granted legal representation. In such tribunals the victims are, it is accepted, unlikely to have their reputation subjected to the same level of potential criticism where they are being represented. It is usually the fact that they have been so strongly and uniquely affected by the alleged or suspected

1	misconduct or maladministration by the State and they	
2	are, therefore, entitled solely as interested parties	
3	to participate through legal representation in such a	
4	tribunal of inquiry.	
5		10:17
6	Such an entitlement in those tribunals of inquiry	
7	recognise the strength of public opinion that	
8	necessitated the establishment of those tribunals of	
9	inquiry concerned arising out of the events set out in	
10	the various Terms of Reference that mandated	10:17
11	representation.	
12		
13	In short, Women of Honour are an identifiable group,	
14	although not conventionally formed, that can point to	
15	specific factors which demonstrate that it or its	10:18
16	associates have been affected more seriously than is	
17	the situation for many other members of the general	
18	public.	
19		
20	Accordingly it is submitted that as a matter of law it	10:18
21	is appropriate, like in other victim-type tribunals of	
22	inquiry which relate to misappropriation of quality of	
23	life rather than misappropriation of financial funds,	
24	that such a victim-type group like Women of Honour	
25	should be granted full representation.	10:18
26		
27	In addition, a further issue in the context of this	
28	Inquiry is that there are inevitably at risk	
29	reputational issues. Those reputational issues go to	

1	the right to good name, both of complainants and	
2	respondents, which further necessitates in the context	
3	of what I would term the pooled representative nature	
4	of Women of Honour that they should be granted	
5	appropriate and, in that regard, full representation.	10:1
6		
7	Accordingly, considering the genesis for this Tribunal	
8	of Inquiry originated with Women of Honour, the lengthy	
9	involvement of that organisation in terms of seeking	
LO	the Tribunal of Inquiry itself and indeed the undoubted	10:1
L1	knowledge that our clients possess associated with the	
L2	events the subject matter of the tribunal work	
L3	necessitates, it is submitted, nothing less than full	
L4	representation.	
L5		10:1
L6	Accordingly, the reputations, legal rights and	
L7	interests of Women of Honour, its associates and the	
L8	alliances with whom they work to achieve the	
L9	advancement of the issues the subject matter of these	
20	Terms of Reference are issues, it is submitted, that go	10:1
21	to the very heart of this tribunal process and have	
22	been explicitly recognised by Dáil Éireann itself in	
23	the manner in which exchanges have occurred in the	
24	formulation of the Terms of Reference.	
25		10:2
26	Therefore, it is submitted that Women of Honour are an	

entity, although unusually formulated in the context of its historical establishment, that merits full representation.

1	SOLE MEMBER: Thank you, Mr. Bradley.	
2	REGISTRAR: The next party then is the Defence Forces	
3	Justice Alliance. Thank you.	
4		
5	SUBMISSION BY THE DEFENCE FORCES JUSTICE ALLIANCE:	10:20
6		
7	MR. DONOHOE: Good morning, Madam Chair, and, if you'll	
8	just give me a little latitude at the start, there is a	
9	full little issues I'd like to historical issues I'd	
10	like to address.	10:20
11	SOLE MEMBER: And you are Mr.?	
12	MR. DONOHOE: Niall Donohoe.	
13	SOLE MEMBER: Thank you, Mr. Donohoe.	
14	MR. DONOHOE: The Defence Forces Justice Alliance would	
15	like to congratulate Madam Chair on her appointment to	10:20
16	this very important role.	
17	SOLE MEMBER: Thank you.	
18	MR. DONOHOE: An appointment which obviously	
19	followed years of public, esteemed public service, and	
20	we recognise that. I would also like to commend you on	10:21
21	accepting this unique challenge and we understand how	
22	difficult it may be. We would like to convey our best	
23	wishes to you and to all your staff in the job that's	
24	ahead of you. We would like to assure you of our	
25	commitment to join you and your team and everybody else	10:21
26	here in the pursuit of the truth.	
27	SOLE MEMBER: Thank you.	
28	MR. DONOHOE: And the whole truth. Just historically	
29	there is a few little things and people we would like	

to acknowledge. About two kilometres from here there	
was a concert where our friend Bruce was singing about	
"You can't light a fire without a spark". Katie Hannon	
produced the spark, it was on 23rd October '21 and it	
was her seminal documentary Women of Honour. And, of	10:22
course, there wouldn't be any fire without the Women of	
Honour and they, with their bravery, honesty and	
commitment, where they unveiled the difficulties and	
the travails and the horrors of what happened them in	
the public domain and provided confidence and	10:22
encouragement for men and women to come forward. So	
I would like to acknowledge, that I don't believe there	
would be any tribunal without the spark of Katie Hannon	
and tending and minding of the fire by Women of Honour.	
	10:22

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Moving on then to the Defence Forces Justice -- or, sorry.

The Justice Alliance? SOLE MEMBER:

MR. DONOHOE: No, no, sorry, moving on to Judge Bronagh O'Hanlon and her independent review. There wouldn't be 10:22 any tribunal without the independent review either because it was from there that a public inquiry was first recommended. So we have to pay tribute to all those who gave their evidence to that tribunal, or to that review, sorry, and in particular to the Canary Movement, a previous manifestation of what the Defence Forces Justice Alliance is now. In particular, and I witnessed this personally, the commitment and work from Judge Bronagh O'Hanlon and her staff was beyond

T	the call and I would like to put that on record. Thank	
2	you.	
3		
4	In respect of then of applications for the business of	
5	today and applications for group legal representation,	10:23
6	there is a suite of applications coming up which are	
7	associated with the Defence Forces Justice Alliance,	
8	and I am making the first one. We submitted a	
9	detailed	
10	SOLE MEMBER: You have.	10:23
11	MR. DONOHOE: written submission to you.	
12	SOLE MEMBER: Yes.	
13	MR. DONOHOE: I want to bring to your understanding	
14	that this application that I am putting forward is for	
15	the non-aligned members of the Justice Alliance, and	10:24
16	I hope you understand that concept. Within our	
17	submission we essentially divided our argument into	
18	constitutional arguments, which I am sure hopefully	
19	were made clear enough.	
20	SOLE MEMBER: You can take it I have read all of the	10:24
21	submissions.	
22	MR. DONOHOE: Yes, and group representations in respect	
23	of assisting the Tribunal, naturally enough that's what	
24	we are here to do; and then, finally, that matter in	
25	relation to the adequacy of the Tribunal in meeting our	10:24
26	needs and hopefully we have outlined that. Now they	
27	are all similar arguments for all suites of submissions	
28	from the core groups and the communities that make up	
29	the Defence Forces Justice Alliance.	

1 In respect of how things will go on from here, other members for the other submissions will provide historical background, but if there is any questions or issues in relation to the legal argument, then that's been submitted previously.

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One thing that I would like to add, just from a practical point of view and a real point of view, there's no question that everybody submitting requires to be legally screened, their submissions require to be 10:25 legally screened, in my humble view, uneducated view, and that they also need to be referenced to the Terms of Reference. And this is what you asked for in your Opening Statement, comprehensive statements that are relevant. And in order to achieve that, to assist the 10:25 speedily workings of the Tribunal, we feel there has to be a legal screen at the earliest stage possible.

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But there is one point I would like to make. respect of the Terms of Reference and in respect of your Opening Statement, screening has been or sampling has been referred to. Clearly it's going to more than likely pop up its head at some stage in this whole process. I believe if sampling is to be done, it has to be done on proper data. If sampling is to be done which excludes people, then they have to have the feeling that they had a meaningful and proper engagement and that the Tribunal itself identified it from the start and facilitated and extended the hand of

1	facilitation to them. That will be very significant as	
2	we move on, I believe.	
3	SOLE MEMBER: Could I ask you to identify the name of	
4	the solicitor who would represent your group,	
5	Mr. Donohoe, if the Tribunal were minded to grant	10:26
6	representation.	
7	MR. DONOHOE: Yes. I was asked about this on Friday	
8	and early this morning I submitted an email with that	
9	information.	
10	SOLE MEMBER: So you have a solicitor present?	10:26
11	MR. DONOHOE: we're currently negotiating with three	
12	solicitor firms: So Coleman Legal LLP, John V. Geary	
13	Solicitors and Michael Finucane Solicitors.	
14	SOLE MEMBER: And one of those will represent your	
15	group?	10:27
16	MR. DONOHOE: No, no, all three will represent our	
17	group. Sorry, specifically sorry, I'm talking about	
18	the overall alliance. No, one of those will represent	
19	the non-aligned members of the Alliance.	
20	SOLE MEMBER: Very good.	10:27
21	MR. DONOHOE: But in the context of the overall	
22	Alliance, I can see it being subdivided. There is six	
23	overall applications here.	
24	SOLE MEMBER: I appreciate that.	
25	MR. DONOHOE: And, depending on the numbers, it will be	10:27
26	subdivided in order to apportion the work to get this	
27	done streamlined and in to the Tribunal as quickly as	
28	possible.	
29	SOLE MEMBER: That makes sense. I see also in your	

1	application you did raise the question of having an	
2	extension of the deadline or the date by which	
3	submissions should be lodged, would you like to make	
4	that application.	
5	MR. DONOHOE: Yes, and I'll make it on behalf of all,	10:27
6	if that's	
7	SOLE MEMBER: Yes, you can do it in one go. That's	
8	very helpful, thank you.	
9	MR. DONOHOE: Yes. So practically, from a practical	
10	point of view and a calendar point of view - and I am	10:27
11	sure it was by unfortunate coincidence - the work that	
12	has to be done to prepare these submissions landed	
13	right in the middle of the high holiday season and that	
14	caused serious concern I can assure you and practical	
15	inconvenience. It also has meaningful and real	10:28
16	inconvenience in relation to us arriving here with no	
17	representation and then having to put in place a	
18	sizeable body of representation within the timeframe	
19	when most self-respecting legal people are away	
20	benefitting from sun.	10:28
21		
22	So in that regard we said, because of the body of work	
23	and the volume of what we're putting in and what has to	
24	be achieved, that there needs to be a reasonable	
25	accommodation or extension to accommodate the	10:28
26	practicality of where we find ourselves.	
27	SOLE MEMBER: Very good. Thank you very much indeed,	
28	Mr. Donohoe.	
29	MR. DONOHOE: Thank you.	

1	REGISTRAR: The next party is the 34th Platoon Army	
2	Apprentice School Justice Group. Thank you.	
3		
4	SUBMISSION BY THE 34TH PLATOON ARMY APPRENTICE SCHOOL	
5	JUSTI CE GROUP:	10:2
6		
7	MR. HUTCHINSON: Chair, my name is Ian Hutchinson and	
8	beside me is Brian Murphy and we are members of the	
9	34th Justice Group. We're ex-members of the 34th	
10	Platoon from the Army Apprentice School in Naas. We	10:2
11	were a platoon of 56 teenagers aged between 16 and 18	
12	years of age. We joined back in 1989.	
13		
14	During our time in the Apprentice School we were	
15	treated with contempt by the officer in charge of the	10:2
16	platoon and other officers and NCOs while we were there	
17	for the three years. We want to tell our story about	
18	what happened to our members of our platoon, and we	
19	want to speak for those who can't as they are no longer	
20	with us. Our story is one of incidents of bullying,	10:2
21	harassment, psychological torture and cases of physical	
22	assault we experienced as teenagers over the three	
23	years.	
24		
25	This has left us with scars. Some of us can cope with	10:2
26	this while others can't. After one horrendous	
27	experience where a young man was singled out verbally	
28	and psychologically degraded with taunts and insults	

directed at him and his family, he died two days later

1 of suicide, of gunshot wounds. We have a story of a 2 member who was physically kicked while doing physical 3 exercise. 4 5 In all three members of the 34th Platoon committed 10:30 6 suicide within ten years of their time in Naas. 7 were legally classed as children. We were surrounded 8 by adults who did not intervene in any of the incidents that were happening. They seemed to be conditioned to 9 see this as standard normal army behaviour. 10 10:30 11 unaware of any complaints mechanism or processes and, 12 even if we were, we probably would have been too afraid 13 to follow them. 14 15 Basically we had no one to really look after our 10:30 16 interests as legally children. There was warnings 17 signs of this inappropriate behaviour and they were 18 ignored. We have a case of a letter sent by a parent 19 to the commanding officer and that was ignored. is just one example that we have. These events 20 10:31 impacted our lives then and they continue to do so now. 21 22 23 So we're seeking full representation as we consider 24 these issues to be sensitive and complex. We're just 25 looking for our story to be dealt with comprehensively 10:31 and in a professional manner. 26 27 SOLE MEMBER: Thank you very much, Mr. Hutchinson. 28 MR. HUTCHI NSON: Thank you. 29 REGI STRAR: The next party then is the Air Corps

1	Chemical Abuse Survivors. Thank you.	
2		
3	SUBMISSION BY THE AIR CORPS CHEMICAL ABUSE SURVIVORS:	
4		
5	MR. TOBIN: Hello. My name is Gavin Tobin, I'm the	10:31
6	spokesperson for the Air Corps Chemical Abuse	
7	Survivors. Like the Women of Honour we're not a very	
8	formal grouping, we don't have membership, we are not	
9	an NGO. It was formed by three whistleblowers in 2015	
10	when we realised that chemical exposures and lack of	10:32
11	health and safety that we believe made us sick in the	
12	90s was an ongoing thing. So when we discovered it was	
13	ongoing we acted to stop it by protected disclosures to	
14	the Health and Safety Authority and by protected	
15	disclosures to the Minister.	10:32
16		
17	We would like to thank the Women of Honour for getting	
18	the Chemical Terms of Reference added. We were	
19	excluded from the negotiations of the Terms of	
20	Reference and without the Women of Honour we would have	10:32
21	been ignored as we have been since we were established.	
22		
23	We're looking for partial representation because we are	
24	part of the Defence Forces Justice Alliance who is	
25	looking for full representation. That's all we have to	10:32
26	say at this minute.	
27	SOLE MEMBER: That's very good, Mr. Tobin, thank you	
28	very much.	
29	MR. TOBIN: Thank you.	

1	REGISTRAR: The next party then is the DF	
2	Whistleblowers Protected Disclosure Justice Group.	
3		
4	SUBMISSION BY THE DF WHISTLEBLOWERS PROTECTED	
5	DI SCLOSURE JUSTI CE GROUP:	:33
6		
7	MR. NOLAN: Good morning, Judge, my name is Alan Nolan.	
8	SOLE MEMBER: Hello, Mr. Nolan.	
9	MR. NOLAN: Thank you. I'm a former member of the	
10	Defence Forces and I'm also a member of the Defence	: 33
11	Forces Justice Alliance and the branch-off from that is	
12	the whistleblowers group, if you like.	
13		
14	The Protected Disclosures Group request full or	
15	partial, depending on your decision on what may be best $_{ ext{10}}$	: 33
16	suited. We've already given our eight-page submission	
17	on the merits of it that you have acknowledged and I'll	
18	just briefly go through a one-page summary here of what	
19	it amounts to in reality.	
20	10	: 33
21	As listed, the Terms of Reference for the Tribunal	
22	includes protected disclosures, both 2014 and amended	
23	'22. In addition, Statutory Instrument No. 464/2015 in	
24	relation to representation and supports any worker	
25	making a protected disclosure or any worker against	: 34
26	whom an allegation has been made must have their	
27	constitutional right to natural justice and fair	
28	procedures upheld in accordance with all relevant	
29	employment legislation. In this regard appropriate	

1	representation, if requested, should be accommodated,	
2	and, as I say, that's Statutory Instrument 464/2015.	
3		
4	Sticking again to extracts directly from the	
5	legislation, there is a paragraph here that says:	10:34
6		
7	"The worker reasonably believes the head of the public	
8	body concerned is complicit in the relevant wrongdoing	
9	concerned. "	
10		10:34
11	It is very interesting that this is an acknowledgment	
12	that everybody should be accountable right up to the	
13	top of public bodies. But unfortunately our experience	
14	with the 16 whistleblowers that are intending to	
15	present evidence, that is a no-go in this country where	10:34
16	there is no accountability at the highest levels,	
17	unfortunately.	
18		
19	When you look at the Department of Expenditure and	
20	Reform who write the legislation for protected	10:35
21	disclosures, thereafter their responsibility finishes.	
22	So they have no oversight or responsibility with regard	
23	to how it is implemented. Following on from that, the	
24	head of each public body is responsible for the	
25	handling of protected disclosures in their	10:35
26	organisation. So when you consider the concept that a	
27	head of public body can be held to account according to	
28	the legislation of protected disclosures, it is ironic	
29	that they end up investigating themselves.	

<b>T</b>	The office of the Protected Disclosures commissioner	
2	may task the Defence Forces or Department of Defence to	
3	investigate itself. So you have situations where it is	
4	a mission impossible with regard to getting any form of	
5	natural justice or fair procedures.	10:35
6		
7	Our experiences unfortunately to date have been that	
8	the Defence Forces and Department of Defence have	
9	deliberately hindered protected	
10	disclosures/whistleblowers so no reports of wrongdoing	10:35
11	can succeed. The actions and omissions of the	
12	Minister, the Defence Forces and Department of Defence	
13	are causing huge psychological harm to Defence Forces	
14	whistleblowers. It is because we got no assistance	
15	that we now appeal to undo that injustice and also,	10:36
16	Judge, we would respectfully request if you could	
17	consider an extension for submissions. Thank you.	
18	SOLE MEMBER: Very good. Thank you, Mr. Nolan. No. 9.	
19	REGISTRAR: The Jadotville Justice Community, thank	
20	you.	10:36
21		
22	SUBMISSION BY THE JADOTVILLE JUSTICE COMMUNITY:	
23		
24	CMDT. QUINLAN: Good morning, Chairperson. My name is	
25	Commandant Leo Quinlan, retired. I'm here on behalf of	10:36
26	the Jadotville Justice Community. We seek legal	
27	representation in the preparation of submissions. At	
28	the moment we have 105 submissions ready to go, with	

another 45 considering them.

29

1	We require this representation in the preparation of	
2	the submissions. I would like to point out that the	
3	people that will be making these submissions are here	
4	in Ireland, the United Kingdom, the United States,	
5	Australia and New Zealand. So how to get them in time	10:3
6	et cetera, we probably will require an extension of	
7	time to do this.	
8		
9	Jadotville is probably the oldest problem sitting in	
10	front of you, it goes back to 1961. I'm not going to	10:3
11	go into the whole story of Jadotville, it is fairly	
12	well known. But there were 15 and 16-year-old boys	
13	fighting in that battle, two 15 year olds, twelve 16	
14	year olds. Some of these men committed suicide years	
15	afterwards. One man blew his head off with a shotgun	10:3
16	in Australia, another man two years after Jadotville,	
17	18 years of age, killed himself in London.	
18		
19	However, in the aftermath of Jadotville, when they came	
20	back in '61, it was ignored. Everything was ignored,	10:3
21	no medals, no nothing. It lay there with moral	
22	injuries, psychological harm and abuse setting in to	
23	families. Families were baldly damaged by it. I know	
24	families that are split up, they don't talk to each	
25	other, children my age, and I'm 80 years old, and	10:3
26	children my age - if you want to call us children -	
27	they haven't talked to each other for 50 years.	

29

30

I meet them, I meet them regularly so I know the ins

and outs of the stories, rather horrific stories. The effects of moral injury came into play big time and over the years six children in one family, the youngest is now in his 50s, all six of them tried to commit suicide and they will be making submissions on that behalf, one of them five/six times. He is currently at the age of 53 in rehab here in Ireland, having been brought home from the United States on a stretcher.

Anyway, it wasn't until 1996 that the people of

Jadotville started making complaints and making
representations to the powers that be. One captain
from Jadotville wrote letters to four different chiefs
of staff, didn't even get an answer. It was
eight years after his first letter that, due to
political pressure, that the army started taking a bit
of notice. Then some recognition came generally.

Just to give you an idea of the attitude compared to the Jadotville people. My dad was a guy in charge of Jadotville, the Battle of Jadotville. When a plaque was erected in Athlone some years back, the Chief of Staff of the army, the Deputy Chief of Staff of the army and another general in the army were my classmates. I didn't, not my brother who is serving in the army and his two sons serving in the army, not one of us got an invitation to this event. It just shows the mind-set that existed, the lack of interest basically, I think, in this case.

1	The first recognition came in about 2006, a little bit	
2	more in 2009, but in 2015 it started getting serious to	
3	the effect that I was making representation for medals	
4	that were recommended but never awarded. Ignored. It	
5	went on to 2021 when there was an Independent Review	10:39
6	Group on Jadotville which unfortunately just added to	
7	the psychological harm, abuse and the moral injury. It	
8	just exac well it just added to it, put it that way.	
9		
10	In 2022 there was an IRG, an Independent Review Group	10:40
11	on the Defence Forces which continued to add to the	
12	psychological harm and abuse. In 2022/2024 I had two	
13	meetings with different Ministers for Defence. They	
14	said, yes, we'll be back to you in a week or two, I'm	
15	still waiting, two years in one case, seven months in	10:40
16	another case.	
17		
18	So we have a lot to say. And, as I said, we have 105	
19	submissions ready, they were given last week, the	
20	indication of these 105 and another 45 and I know that	10:4
21	I can double that number if I have to. Thank you very	
22	much.	
23	SOLE MEMBER: Thank you very much, Cmdt. Quinlan.	
24	REGISTRAR: The Defence Forces Lariam Justice Group,	
25	thank you.	10:4
26		
27	SUBMISSION BY THE DEFENCE FORCES LARIAM JUSTICE GROUP:	
28		
29	MR. DONOHOE: So, unfortunately, Madam Chair, I'm back	

1	again. I would much rather be where the administrators	
2	of the Defence Forces Lariam Justice Group are. One of	
3	them is on holidays in Puerto Rico and the other is on	
4	holidays in Spain.	
5	norruays in spain.	
-	Co TIII vivo a shout summany shout of whom the Referen	10:4
6	So I'll give a short summary short of where the Defence	
7	Forces Lariam Justice Group is. They also made a	
8	detailed submission to you.	
9	SOLE MEMBER: I've read that.	
10	MR. DONOHOE: You have been made aware of the numbers	10:4
11	involved.	
12		
13	I suppose they would like me to particularly point out	
14	that their engagement with the Tribunal will be in	
15	respect of the psychological harm and abuse that they	10:4
16	encountered when they complained or couldn't complain	
17	because of the culture within the organisation rather	
18	than about the initial and the legal issue that is the	
19	actual prescribing of it. So they will be focussing	
20	outside in the main of the legal issues that we all	10:4
21	know are in court currently and focussing on the lived	
22	experience of members, retired and otherwise, when they	
23	tried to highlight what they believed was serious	
24	matters that needed professional and appropriate	
25	addressing.	10:4
26		
27	Now it is a suite, so the Lariam Justice Group and	
28	their associated issues is a suite of three issues that	

we have indicated require prioritisation. Jadotville

1	would be the other one. The three in a suite for	
2	medical issues are post-traumatic stress disorder,	
3	which we didn't put in and does exist as a meaningful	
4	group within the Justice Alliance but we didn't put it	
5	forward for representation but we do want to identify	10:42
6	it as an issue that does need prioritising from a	
7	medical point of view, and Jadotville needs	
8	prioritising from an age profile point of view,	
9	obviously.	
10		10:42
11	Then, in summary, starting with No. 4, there will be	
12	full representation requested there. This is on the	
13	list of the six. No. 5, Naas, partial. I know they	
14	mention full, but partial because of the potential for	
15	issues to be directly related to their own issues and	10:43
16	the top cover that they will get from the Justice	
17	Alliance anyway.	
18		
19	Whistleblowers, full, because of the volume of the	
20	submissions and the complexity and the sensitivity of	10:43
21	the evidence that's going in there; Jadotville Justice	
22	Community, partial, and Lariam partial.	
23	SOLE MEMBER: Very good. Thank you indeed,	
24	Mr. Donohoe. I think we have one final application on	
25	the list.	10:43
26	REGISTRAR: Finally the Victims of the Complaints	
27	Processes' Group. Thank you.	
28		

1	SUBMISSION BY THE VICTIMS OF THE COMPLAINTS PROCESSES'	
2	GROUP:	
3		
4	MR. CULLEN: Judge, my name is Gerard Cullen and	
5	I represent currently three members, two of whom have	0:4
6	been forced out of the army for their own safety. One	
7	of them is still a serving member and I am concerned	
8	about the ongoing detriment that is being applied to	
9	him. I don't want to go into great detail because of	
10	the constitutional rights of both the well the	0:4
11	respondents and others.	
12		
13	But I can say that when two of them, for example, just	
14	to give two. I didn't receive an invitation to come	
15	here but I thank you for your consideration in allowing 10	0:4
16	this representation this response. I did send a	
17	letter on Friday and again yesterday in response to a	
18	letter of 19th July from the Tribunal solicitor.	
19		
20	We haven't, we didn't know about the need for	0:4
21	submissions or the definition of what an identifiable	
22	group might be or membership, but I can confirm that	
23	there isn't a formal group in this sense. In a sense	
24	it's slightly fluid, Judge, because there's one or two	
25	who are not quite they may become involved if they	0:4
26	have rational confidence that they won't be exposed to	
27	reprisal, and I know you have sought undertakings in	

that respect from the Minister for Defence and from the

Defence Forces. I don't know, given the experience of

1	the third member of this group, who is out ill, that	
2	any persons, serving members on the outside, might want	
3	to join us.	
4		
5	In respect of two matters perhaps, two rather salient	10:4
6	matters. Two of them well all of them made	
7	complaints. One of them made a complaint through the	
8	Battalion Personnel Support Service, the informal	
9	process. At that stage he received threatening	
10	telephone calls from persons purporting to be connected	10:4
11	with the Kinahan Group and he was told not to that	
12	they wanted to have word with him and so forth. He	
13	became very, very anxious about that and he eventually	
14	didn't proceed. He was also threatened with relocation	
15	and he didn't proceed to the formal stage.	10:4
16		
17	The second individual did proceed to the formal stage	
18	but again he perceived himself not to get anywhere. He	
19	doesn't consider that his complaint was dealt with in	
20	accordance with fair procedures. He wasn't given an	10:4
21	opportunity to answer any of the suppositions or	
22	prejudices which the deciding officers had and that	
23	sort of thing.	
24		
25	The final person also received threatening messages	10:4
26	from these people who claim to be connected with the	
27	Kinahans in defence of an officer about whom the	
28	complaints were made.	

1	So that issue of the phone the matter, as we
2	perceive it, of the threatening calls was then, if you
3	like, exported to An Garda Síochána, if I might use
4	that term. And they, of course, employed a very high
5	standard of proof, namely beyond reasonable doubt.
6	They said, well, in all the circumstances they couldn't
7	decrypt some of the phones etc. They did find the
8	offending phone apparently but operational reasons were
9	cited as being sufficient or adequate reasons and there
10	was no prosecution. But one would have imagined that
11	the employer in that instance would have carried on
12	with his complaint, with the complaints process and
13	investigated the attempted sabotaging of such. But
14	nothing of that has happened. There's no feedback, no
15	information, no analysis of any phones, no explanation 10:4
16	and that general uncertainty.
17	
18	This was too much for the first guy. The second

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individual has stayed the course but he is now out on sick leave and they are losing his application forms and stuff like that.

10:48

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The other thing in relation to two of them, and I don't wish to detain the Chairperson any longer, is that there is an issue about medical certification. When stress was manifested in the case of two of these persons which, in addition to the making of a formal complaint, the presentation of a certificate from a civilian doctor to say that there is work-related

1	stress should have been perhaps a trigger for some sort	
2	of investigation. But instead what happened was the	
3	relevant person who was alleged to be bullying would	
4	not recommend the cert and then it would be sent to the	
5	army doctor who would either recommend it or not.	10:49
6	Sometimes he would, sometimes he wouldn't. The reality	
7	was that it left him in a great deal of uncertainty and	
8	job insecurity.	
9		
10	That's just some of the those are I don't wish to	10:49
11	go into any greater detail. We have submitted three	
12	extensive statements, but it may be the case that my	
13	clients would like to see the letter of invitation to	
14	make submissions and perhaps to make a late	
15	application. Obviously we don't want to become	10:50
16	involved in matters which are extraneous to their	
17	particular cases.	
18		
19	Two of them have also made protected disclosures.	
20	I would totally concur with my friend here about the	10:50
21	ineffectuality of that process as it seems to have been	
22	realised in institutional structures in the	
23	transposition of the directive. We haven't got what	
24	might be considered rational reports with sufficient	
25	reason and so forth.	10:50
26		
27	I suppose one of the things about legal representation	
28	is that it might allow, for example, the hiring of a	

phone expert or an electronic expert to look at, let's

<b>T</b>	say, the electronic records of the army physician which	
2	are apparently stored on the Socrates system and also	
3	the phone or the phone reports or whatever emanated	
4	from whatever investigation did happen, if any, into	
5	those threats and sabotaging following the invocation	10:51
6	of the complaints process.	
7		
8	So my application is, perhaps I might like to join	
9	friends who have made similar applications for an	
10	extension of time, subject to perhaps you considering	10:51
11	whether what has been submitted by way of statements	
12	has been adequate, and I'm again grateful for your	
13	forbearance.	
14	SOLE MEMBER: Thank you, Mr. Cullen. I should just	
15	clarify that on Friday we understood that you	10:52
16	represented three individuals and it wasn't quite clear	
17	that you were a representative group per se. So	
18	without determining the issue, now that you are here	
19	the Tribunal is happy to hear from you. We will	
20	deliver a ruling, the Tribunal will deliver a ruling in	10:52
21	due course.	
22		
23	I want to thank everybody who has attended here this	
24	morning for the purposes of making the application.	
25	I will consider all of the submissions made, consider	10:52
26	them carefully and I will give judgment, a ruling on	
27	the applications very shortly.	
28		
29	I would remind everybody that I am bound by the Terms	

1 of Reference. I cannot extend beyond the Terms of 2 Reference and I know that you understand that too. 3 I did think it was important for people to explain this morning the basis upon which their applications were 4 5 being made and how you as applicants see yourselves as 10:52 coming within the Terms of Reference, in some cases 6 7 limited and in some cases on the basis of an 8 application for full representation. 9 Apart from being bound by the Terms of Reference I am 10 10:52 11 obliged to exercise the discretion I have in accordance 12 with the legal principles to which Mr. Cush refers and 13 I will do that. 14 15 Finally, I want to give a ruling now on the extension 10:53 16 of time applications that were made by several bodies for time to be extended. 17 18 19 CLOSING REMARKS BY THE SOLE MEMBER 20 10:53 Having heard the submissions of the parties and having 21 22 considered them I am prepared to extend the time. 23 I should just remind everybody I have 36 months within

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which to hear all of the evidence, to gather it.

have a legal team working flat out I should say at the

moment trying to get through everything that is coming

So I would ask for your understanding, that if

I have 36 months to do it, I need you to cooperate with

me and to try to get whatever evidence you have in as

10:53

1	soon as possible.	
2		
3	Could I just remind the representative bodies to inform	
4	your members of the existence of the Tribunal. I think	
5	PDFORRA indicated you represented 90%, I think some	53
6	6,000 personnel you say are mentioned in your	
7	submissions. So could I ask everybody involved to	
8	ensure that the existence of the Tribunal is known.	
9	With that in mind then I would extend the date for	
10	submitting statements or evidence to the Tribunal to 10:	54
11	30th September. As I say, that's a full three months	
12	out of the 36 months that I have been given to decide.	
13	Of course I would like to get started as soon as	
14	possible. If there was some obstacle or some serious	
15	reason as to why you can't get the evidence to me	54
16	before then of course I would consider a slight	
17	extension of time, but you must understand the	
18	pressures under which I work.	
19		
20	So I will set the date as 30th September for the filing $_{ m 10:}$	54
21	of evidence and statements. I would like to thank once	
22	again everybody who is here, those who are represented,	
23	the Tribunal's own legal team, those who are	
24	represented and those who are not. And, as I said,	
25	I will give the ruling in early course. Thank you very $_{ m 10:}$	54
26	much.	
27		
28	THE HEARING WAS CONCLUDED	

	1	<del>-</del>	1	1	1
	24:9, 25:5	<b>Abuse</b> [2] - 26:1,	adequacy [1] -	allowing [1] -	24:2, 24:10,
	<b>34TH</b> [2] - 4:10,	26:6	20:25	35:15	24:14
	24:4	accepted [3] -	adequate [2] -	amended [2] -	appropriate [8] -
<b>'21</b> [1] - 19:4	<b>35</b> [1] - 4:17	14:21, 14:29,	37:9, 39:12	12:2, 27:22	8:3, 8:5, 8:7, 9:9,
<b>'22</b> [1] - 27:23	<b>36</b> [3] - 40:23,	15:25	administrators	amounts [1] -	16:21, 17:5,
<b>'61</b> [1] - 30:20	40:28, 41:12			27:19	27:29, 33:24
<b>01</b> [1] 00.20	40.20, 41.12	accepting [1] -	[1] - 33:1		· ·
1		18:21	adults [1] - 25:8	<b>AN</b> [1] - 3:9	ARE [1] - 3:8
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